Recommendations for Washington's Community Solar Program

Case Studies from Minnesota and Colorado

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Photo: Kennedy Maize

• Purpose

• Washington House Bill 1048

Case Studies: Colorado and Minnesota

Issues Encountered

Recommendations



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Photo: EnergySage

| | Utility | | |
|-------------------------------------|--|--|--|
| Owned By | Utility or third part | SPE Members | Nonprofit |
| Financed By | Utility, grants, ratepayer subscriptions | Member investments, grants, incentives | Donor contributions, grants |
| Hosted By | Utility or third party | Third Party | Donors, members |
| Subscriber Profile | Electric Ratepayers | Community Investors | Donors, Members |
| Subscriber Motive | Offset personal electricity use/cost | Return on investment, offset personal electricity use | Offset personal electricity use/cost |
| Long-term strategy of Sponsor | Offer Solar Options (Renewable Portfolio Standard) | Sell system to host, retain for production, sell renewable energy credits | Retain electricity for production |
| Examples | Xcel Energy | Clean Energy Collective | GRID Alternatives |

Table Modified from US Department of Energy

Purpose

- Washington Department of Commerce
 - Objectives of development and incentives
 - Ownership assets
 - Role of utilities in selecting locations and access
 - Ensuring equitable distribution
 - Structure of low income carve outs

House Bill 1048

- Renewable Energy Portfolio
 - 15% by 2020
- Objective
 - "Promoting a sustainable, local renewable energy industry through modifying renewable energy system tax incentives"

Section 7

 – "facilitate broad, equitable community investment community investment in and access to solar power"

House Bill 1048: Section 7

- Have at least 10 participants
- Nameplate capacity of 1000 Kilowatt hours or less
- Participants must be customers of the utility
- Project must be administered in a transparent way
- Utility may not adopt rates, terms, conditions that discriminate between other projects

Case Study: CO

 Renewable Energy Standard: Investor Owned Utilities 30% by 2020, HB 10-1001

 Objective: provide Colorado residents, particularly renters and low-income utility customers, the opportunity to participate in solar energy generation

WA House Bill 1048 vs. CO 10-1001

- Have at least 10 participants
- Nameplate capacity of 1000 Kilowatt hours or less 2000
- Participions of the utility And live within the same county as the CSG
- Project must be administered in a transparent way
- Utility may not adopt rates, terms, conditions that discriminate between other projects
 Subscriber bill credit explicitly defined

| | Utility | Special Purpose Entity | Non-Profit |
|-------------------------------------|---|--|--|
| Owned By | Utility or third party | SPE Members | Nonprofit |
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| Hosted By | Utility or third party | Third Party | Donors, members |
| Subscriber Profile | Electric Ratepayers | Community Investors | Donors, Members |
| Subscriber Motive | Offset personal electricity use/cost, go green | Return on investment, offset personal electricity use | Offset personal electricity use/cost |
| Long-term strategy of Sponsor | Offer Solar Options (<i>Renewable Portfolio</i> <i>Standard)</i> | Sell system to host, retain for production, sell renewable energy credits | Retain electricit for production |
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Table Modified from US Department of Energy

Case Study: CO

Regulation

- Annual compliance plan submission
- PUC determines yearly purchase plans

Ownership assets

Utility or any third party for profit or non profit entity

Access

- Accessible to utility subscribers
- Must be in the same country or adjacent county as CSG

Case Study: CO

Locations

• Decided by the developer

Equitable Distribution

- Distribution carve outs
- Low-income Community Solar Demonstration Project

Structure of low income carve outs

- 5% reservation of each new CSG for low income subscribers
- Developed by non-profits such as GRID Alternatives
- Colorado Low-Income Energy Assistance Program

Low Income Carve Out Successes

| and the second se | Percentage of annual consumption covered by Community Solar Garden | Percentage of Annual Electricity Bill Offset by Community Solar Garden | Estimated Savings |
|---|--|--|-------------------|
| A. Need | 120% | 71% | \$520 |
| 1 | 100% | 59% | \$433 |
| | 80% | 47% | \$347 |

1. Developer2. Non-profitand non-profitidentifiespartnerparticipants

 Developer and/or nonprofit market the project 4. Subscriber receives solar energy and utility incentives

5. Developer manages subscriptions

Developer manages subscription to maintain compliance

- High mobility
- Multifamily buildings with one meter
- Time delay before receiving benefits
- Lots of paperwork

- Offset costs with larger subscribers
- Foreign terminology
- Artificial cap

Modified from Lotus Engineering and Sustainability

WA House Bill 1048 vs. MN 216.1614

- Have at least 5 participants
- Nameplate capacity of 1000 Kilowatt hours or less <u>1 megawatt</u>
- Participants must be customers of the utility
- Project must be administered in a transparent way

Customer benefits must be explicitly stated in development plan

 Utility may not adopt rates, terms, conditions that discriminate between other projects

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Table Modified from US Department of Energy

MN Challenges

Co-Location

- Large projects located near twin cities
- Limited access
- Higher cost for non-subscribers

Accessibility

- No limits on who could subscribe (ie large businesses)
- Limited access to residential and low income communities

Recommendations

- Subscriber benefits should be a rate-based approach.
 - The bill credit should be equal to the subscribers share multiplied by the percentage of renewable energy produced by the solar garden, multiplied by the utility's total aggregate retail rate
- Washington should implement distribution carve outs and low income carve outs
 - Distribution carve outs can be generated to represent the proportion of the utilities overall customer base each market segment makes up.

Recommendations

- The location of CSGs should be determined by the developer, however some restrictions on location should be implemented to prevent colocation.
 - A neighborhood CSG cap should be incorporated into the legislation.
- Washington should implement distribution carve outs and low income carve outs
 - Distribution carve outs can be generated to represent the proportion of the utilities overall customer base each market segment makes up.



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Minnesota Public Utilities Commission